THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 661

Session of 2017

INTRODUCED BY GREENLEAF, YUDICHAK, TARTAGLIONE AND BREWSTER, MAY 2, 2017

REFERRED TO BANKING AND INSURANCE, MAY 2, 2017

AN ACT

- 1 Amending Title 40 (Insurance) of the Pennsylvania Consolidated Statutes, in regulation of insurers and related persons
- generally, providing for external review.
- 4 The General Assembly of the Commonwealth of Pennsylvania
- 5 hereby enacts as follows:
- 6 Section 1. Part II of Title 40 of the Pennsylvania
- 7 Consolidated Statutes is amended by adding a chapter to read:
- 8 CHAPTER 39
- 9 EXTERNAL REVIEW
- 10 Sec.
- 11 3901. Definitions.
- 12 3902. Applicability of chapter.
- 13 3903. Notice of right to external review.
- 14 3904. Request for external review.
- 15 3905. Exhaustion of internal grievance process.
- 16 <u>3906</u>. Standard external review.
- 17 3907. Expedited external review.
- 18 3908. External review of experimental or investigational

- 1 <u>treatment adverse benefit determinations.</u>
- 2 3909. Binding nature of external review decision.
- 3 3910. Department approval of independent review organizations.
- 4 3911. Minimum qualifications for independent review
- 5 <u>organizations.</u>
- 6 3912. Hold harmless for independent review organizations.
- 7 <u>3913. External review reporting requirements.</u>
- 8 3914. Funding of external review.
- 9 <u>3915. Disclosure requirements.</u>
- 10 3916. Severability.
- 11 3917. Regulations.
- 12 3918. Availability of forms.
- 13 § 3901. Definitions.
- 14 The following words and phrases when used in this chapter
- 15 shall have the meanings given to them in this section unless the
- 16 <u>context clearly indicates otherwise:</u>
- 17 "Adverse benefit determination." A determination by an
- 18 insurer or a utilization review organization designated by the
- 19 <u>insurer that a health care service has been reviewed and, based</u>
- 20 upon the information provided, does not meet the insurer's
- 21 requirements for medical necessity, appropriateness, health care
- 22 setting, level of care or effectiveness, and the requested
- 23 service or payment for the service is therefore denied, reduced
- 24 or terminated.
- 25 <u>"Ambulatory review." Utilization review of health care</u>
- 26 services performed or provided in an outpatient setting.
- 27 "Authorized representative." One of the following:
- 28 (1) a person to whom a covered person has given express
- 29 <u>written consent to represent the covered person in an</u>
- 30 external review;

- 1 (2) a person authorized by law to provide substituted
- 2 <u>consent for a covered person; or</u>
- 3 (3) a family member of a covered person or covered
- 4 person's treating health care professional only when the
- 5 <u>covered person is unable to provide consent.</u>
- 6 "Case management." A coordinated set of activities conducted
- 7 for individual patient management of serious, complicated,
- 8 protracted or other health conditions.
- 9 <u>"Certification." A determination by an insurer or a</u>
- 10 utilization review organization designated by the insurer that a
- 11 covered benefit has been reviewed and, based upon the
- 12 <u>information provided</u>, satisfies the insurer's requirements for
- 13 <u>medical necessity</u>, appropriateness, health care setting, level
- 14 of care and effectiveness.
- 15 "Clinical review criteria." The set of written screening
- 16 procedures, decision abstracts, clinical protocols and practice
- 17 quidelines used by an insurer to determine the necessity and
- 18 appropriateness of health care services.
- 19 "Commissioner." The Insurance Commissioner of the
- 20 Commonwealth.
- 21 "Concurrent review." A review by a utilization review
- 22 organization of all reasonably necessary supporting information,
- 23 which review occurs during a covered person's hospital stay or
- 24 course of treatment and results in a decision to approve or deny
- 25 payment for the health care service.
- "Covered benefit." A health care service to which a covered
- 27 person is entitled under the terms of a health benefit plan.
- 28 "Covered person." A policyholder, subscriber or other
- 29 individual who is entitled to receive health care services under
- 30 <u>a health insurance policy.</u>

- 1 "Discharge planning." The formal process for determining,
- 2 prior to discharge from a facility, the coordination and
- 3 management of care that a patient will receive following the
- 4 <u>discharge</u>.
- 5 <u>"Emergency service." A health care service provided to a</u>
- 6 covered person after the sudden onset of a medical condition
- 7 that manifests itself by acute symptoms of sufficient severity
- 8 or severe pain that a prudent layperson who possesses an average
- 9 knowledge of health and medicine could reasonably expect the
- 10 absence of immediate medical attention to result in detrimental
- 11 consequences to the health of the covered person or, with
- 12 respect to a pregnant woman, the health of the woman or her
- 13 unborn child. This term includes:
- 14 (1) Emergency medical services, including those rendered
- by an EMS agency as those terms are defined in 35 Pa.C.S. §
- 16 <u>8103 (relating to definitions).</u>
- 17 (2) A health care service that a health care provider
- determines is necessary to evaluate and, if necessary,
- 19 <u>stabilize the condition of a covered person so that the</u>
- 20 covered person may be transported without suffering
- 21 <u>detrimental consequences or aggravating the covered person's</u>
- 22 condition.
- 23 (3) If a covered person is admitted to a facility, a
- health care service rendered prior to discharge.
- 25 "Evidence-based standard." Interventions and treatment
- 26 approaches that have been proven effective through appropriate
- 27 <u>empirical analysis.</u>
- 28 "Facility." A health care setting or an institution
- 29 providing health care services, including:
- 30 (1) A general, special, psychiatric or rehabilitation

- 1 <u>hospital.</u>
- 2 (2) An ambulatory surgical facility.
- 3 <u>(3) A cancer treatment center.</u>
- 4 <u>(4) A birth center.</u>
- 5 <u>(5) A skilled nursing center.</u>
- 6 (6) An inpatient, outpatient or residential drug and
- 7 <u>alcohol treatment facility.</u>
- 8 (7) A laboratory, imaging, diagnostic or other
- 9 <u>outpatient medical service or testing facility.</u>
- 10 (8) A physician office or clinic.
- 11 <u>"Final adverse benefit determination." An adverse benefit</u>
- 12 <u>determination that has been upheld by an insurer or a</u>
- 13 <u>utilization review organization designated by the insurer at the</u>
- 14 completion of the insurer's internal grievance process
- 15 procedures as specified in section 2161 of the Insurance Company
- 16 Law or 45 CFR 147.136(b) (relating to internal claims and
- 17 appeals and external review processes).
- 18 "Health care provider." A health service doctor as defined
- 19 <u>in section 6302 (relating to definitions).</u>
- 20 "Health care services." A covered treatment, admission,
- 21 procedure, medical supply and equipment or other service,
- 22 including behavioral health, prescribed or otherwise provided or
- 23 proposed to be provided by a health care provider to a covered
- 24 person for the diagnosis, prevention, treatment, cure or relief
- 25 of a health condition, illness, injury or disease.
- 26 "Health insurance policy." A policy, subscriber contract,
- 27 <u>certificate or plan issued by an insurer that provides medical</u>
- 28 or health care coverage. The term does not include any of the
- 29 <u>following:</u>
- 30 (1) An accident only policy.

- 1 (2) A credit only policy.
- 2 (3) A long-term care or disability income policy.
- 3 <u>(4) A specified disease policy.</u>
- 4 (5) A Medicare supplement policy.
- 5 <u>(6) A TRICARE policy, including a Civilian Health and</u>
- 6 <u>Medical Program of the Uniformed Services (CHAMPUS)</u>
- 7 <u>supplement policy.</u>
- 8 <u>(7) A fixed indemnity policy.</u>
- 9 <u>(8) A dental only policy.</u>
- 10 (9) A vision only policy.
- 11 (10) A workers' compensation policy.
- 12 (11) An automobile medical payment policy under 75
- Pa.C.S. (relating to vehicles).
- 14 (12) Any other similar policies providing for limited
- 15 benefits.
- "Independent review organization" or "IRO." An entity that
- 17 conducts independent external review of adverse benefit
- 18 determinations and final adverse benefit determinations.
- "Insurance Company Law." The act of May 17, 1921 (P.L.682,
- 20 No.284), known as The Insurance Company Law of 1921.
- 21 "Insurer." An entity licensed by the department to issue a
- 22 health insurance policy, subscriber contract, certificate or
- 23 plan that provides medical or health care coverage that is
- 24 offered or governed under any of the following:
- 25 (1) Section 630, Article XXIV or any other provision of
- the Insurance Company Law.
- 27 (2) The act of December 29, 1972 (P.L.1701, No.364),
- 28 known as the Health Maintenance Organization Act.
- 29 (3) A provision of Chapter 61 (relating to hospital plan
- 30 corporations) or 63 (relating to professional health services

1	plan corporations).
2	"Medical or scientific evidence." Evidence found in any of
3	the following sources:
4	(1) A peer-reviewed scientific study published in or
5	accepted for publication by a medical journal that meets
6	nationally recognized requirements for scientific manuscripts
7	and which journal submits most of its published articles for
8	review by experts who are not part of the journal's editorial
9	staff.
10	(2) Peer-reviewed medical literature, including
11	literature relating to a therapy reviewed and approved by a
12	qualified institutional review board, biomedical compendia
13	and other medical literature that meet the criteria of the
14	National Institutes of Health's Library of Medicine for
15	indexing in Index Medicus (Medline) and Elsevier Science
16	Limited for indexing in Excerpta Medica (EMBASE).
17	(3) A medical journal recognized by the Secretary of
18	Health and Human Services under section 1861(t)(2) of the
19	Social Security Act (49 Stat. 620, 42 U.S.C. § 1395x(t)(2)).
20	(4) One of the following standard reference compendia:
21	(i) The American Hospital Formulary Service-Drug
22	Information.
23	(ii) Drug Facts and Compensation.
24	(iii) The American Dental Association Accepted
25	Dental Therapeutics.
26	(iv) The United States Pharmacopoeia-Drug
27	Information.
28	(5) Findings, studies or research conducted by or under
29	the auspices of a Federal Government agency or nationally
30	recognized Federal research institute, including:

1	(i) The Federal Agency for Healthcare Research and
2	Quality.
3	(ii) The National Institutes of Health.
4	(iii) The National Cancer Institute.
5	(iv) The National Academy of Sciences.
6	(v) The Centers for Medicare and Medicaid Services.
7	(vi) The Food and Drug Administration.
8	(vii) Any national board recognized by the National
9	Institutes of Health for the purpose of evaluating the
10	medical value of health care services.
11	(6) Other medical or scientific evidence that is
12	comparable to the sources specified in paragraphs (1) through
13	<u>(5).</u>
14	"NAIC." The National Association of Insurance Commissioners.
15	"Prospective review." Utilization review conducted prior to
16	an admission or a course of treatment.
17	"Protected health information." Information or data, whether
18	oral or recorded in any form or medium, and personal facts or
19	information about events or relationships that identifies an
20	individual who is the subject of the information or for which
21	there is a reasonable basis to believe that the information
22	could be used to identify an individual, that relates to:
23	(1) the past, present or future physical, mental or
24	behavioral health or condition of an individual or a member
25	of the individual's family;
26	(2) the provision of health care services to an
27	<pre>individual; or</pre>
28	(3) payment for the provision of health care services to
29	an individual.
30	"Retrospective review." Review of medical necessity

- 1 conducted after health care services have been provided to a
- 2 <u>covered person</u>, not including the review of a claim that is
- 3 limited to an evaluation of the reimbursement levels, veracity
- 4 of documentation, accuracy of coding or adjustment for payment.
- 5 <u>"Second opinion." An opportunity or requirement to obtain a</u>
- 6 <u>clinical evaluation by a provider other than the one originally</u>
- 7 making a recommendation for a proposed health care service to
- 8 assess the clinical necessity and appropriateness of the initial
- 9 proposed health care service.
- 10 "Utilization review." A set of formal techniques designed to
- 11 monitor the use of, or evaluate the clinical necessity,
- 12 appropriateness, efficacy or efficiency of, health care
- 13 <u>services</u>, <u>procedures or settings</u>, <u>which techniques may include</u>
- 14 <u>ambulatory review, prospective review, second opinion,</u>
- 15 <u>certification</u>, <u>concurrent review</u>, <u>case management discharge</u>
- 16 planning or retrospective review.
- 17 "Utilization review organization." An entity that conducts
- 18 utilization review, other than an insurer performing utilization
- 19 review for the insurer's own health insurance policies.
- 20 § 3902. Applicability of chapter.
- 21 This chapter applies as follows:
- 22 (1) For a health insurance policy for which either rates
- or forms are required to be filed with the Federal Government
- or the department, this chapter shall apply to a policy for
- 25 which a form or rate is first filed on or after 180 days
- 26 after the date of enactment.
- 27 (2) For a health insurance policy for which neither
- 28 rates nor forms are required to be filed with the Federal
- 29 Government or the department, this chapter shall apply to a
- 30 policy issued or renewed on or after 60 days after the date

- of enactment of this chapter.
- 2 § 3903. Notice of right to external review.
- 3 (a) Timing of notice. -- An insurer shall notify a covered
- 4 person in writing of the covered person's right to request an
- 5 <u>external review under section 3906 (relating to standard</u>
- 6 <u>external review</u>), 3907 (relating to expedited external review)
- 7 or 3908 (relating to external review of experimental or
- 8 <u>investigational treatment adverse benefit determinations</u>) at the
- 9 same time the insurer sends written notice of:
- 10 (1) an adverse benefit determination upon completion of
- 11 the insurer's utilization review process specified in section
- 12 <u>2152 of the Insurance Company Law; or</u>
- 13 (2) a final adverse benefit determination.
- 14 (b) Content of notice. -- The notice shall include:
- 15 (1) The following, or substantially equivalent,
- 16 language:
- 17 We have denied your request for the provision of or
- 18 payment for a health care service or course of treatment.
- 19 You may have the right to have our decision reviewed by
- 20 health care providers who have no association with us if
- 21 <u>our decision involved making a judgment as to the medical</u>
- 22 necessity, appropriateness, health care setting, level of
- 23 <u>care or effectiveness of the health care service or</u>
- 24 treatment you requested. You may submit a request for
- 25 <u>external review to the Pennsylvania Insurance</u>
- Department.
- 27 (2) For a notice related to an adverse benefit
- 28 determination, a statement informing the covered person that:
- 29 <u>(i) If the covered person has a medical condition</u>
- for which the time frame for completion of an expedited

1	review of a grievance involving an adverse benefit
2	determination under section 2161(e) of the Insurance
3	Company Law or 45 CFR 147.136(b)(2)(ii)(B) (relating to
4	internal claims and appeals and external review
5	processes) would seriously jeopardize the life or health
6	of the covered person or would jeopardize the covered
7	person's ability to regain maximum function, the covered
8	person or the covered person's authorized representative
9	may file a request for an expedited external review at
10	the same time as a request for an expedited review of a
11	grievance involving an adverse benefit determination
12	under section 2161(e) of the Insurance Company Law or 45
13	CFR 147.136(b)(2)(ii)(B). The IRO assigned to conduct the
14	expedited external review will determine whether the
15	covered person is required to complete the expedited
16	review of the grievance prior to conducting the expedited
17	external review. The request may be filed under section
18	3907 or 3908 if:
19	(A) The adverse benefit determination involves a
20	denial of coverage based on a determination that the
21	recommended or requested health care services are
22	experimental or investigational.
23	(B) The covered person's treating physician
24	certifies in writing that the recommended or
25	requested health care services that are the subject
26	of the adverse benefit determination would be
27	significantly less effective if not promptly
28	<u>initiated.</u>
29	(ii) The covered person or the covered person's
30	authorized representative may file a grievance under the

Τ	insurer's internal grievance process under section 2161
2	of the Insurance Company Law or 45 CFR 147.136(b)(2), but
3	will be considered to have exhausted the insurer's
4	internal grievance process for purposes of section 3905
5	(relating to exhaustion of internal grievance process)
6	and may immediately file a request for external review
7	under section 3904 (relating to request for external
8	<pre>review) if:</pre>
9	(A) The insurer has not issued a written
10	decision to the covered person or the covered
11	person's authorized representative within 30 days
12	following the date the covered person or the covered
13	person's authorized representative files the
14	grievance with the insurer.
15	(B) The covered person or the covered person's
16	authorized representative has not requested or agreed
17	to a delay.
18	(3) For a notice related to a final adverse benefit
19	determination, a statement informing the covered person that:
20	(i) if the covered person has a medical condition
21	for which the time frame for completion of a standard
22	external review under section 3906 would seriously
23	jeopardize the life or health of the covered person or
24	would jeopardize the covered person's ability to regain
25	maximum function, the covered person or covered person's
26	authorized representative may file a request for an
27	expedited external review under section 3907; or
28	(ii) if the final adverse benefit determination
29	<pre>concerns:</pre>
30	(A) an admission, availability of care,

1	continued stay or health care service for which the
2	covered person received emergency services, but has
3	not been discharged from a facility, the covered
4	person or the covered person's authorized
5	representative may request an expedited external
6	review under section 3907;
7	(B) a denial of coverage based on a
8	determination that the recommended or requested
9	health care services are experimental or
10	investigational, the covered person or covered
11	person's authorized representative may file a request
12	for a standard external review to be conducted under
13	section 3908; or
14	(C) a written certification by the treating
15	physician that the recommended or requested health
16	care services that are the subject of the request
17	would be significantly less effective if not promptly
18	initiated, the covered person or the covered person's
19	authorized representative may request an expedited
20	external review to be conducted under section 3908.
21	(4) A copy of the description of both the standard and
22	expedited external review procedures required by section 3915
23	(relating to disclosure requirements), highlighting the
24	provisions in the external review procedures regarding the
25	opportunity to submit additional information and any forms
26	used to process an external review.
27	(5) An authorization form, or other document approved by
28	the department that complies with the requirements of 45 CFR
29	164.508 (relating to uses and disclosures for which an
30	authorization is required), by which the covered person, for

- 1 purposes of conducting an external review under this chapter,
- 2 <u>authorizes the insurer and the covered person's treating</u>
- 3 health care provider to disclose protected health
- 4 <u>information</u>, including medical records, concerning the
- 5 covered person that are pertinent to the external review.
- 6 § 3904. Request for external review.
- 7 <u>(a) Form of request.--</u>
- 8 (1) Except for a request for an expedited external
- 9 <u>review under section 3907 (relating to expedited external</u>
- 10 review), a request for external review shall be made in
- 11 writing to the department.
- 12 (2) The department may prescribe by regulation the form
- and content of an external review request required to be
- submitted under this section.
- 15 (b) Permitted requests. -- A covered person or the covered
- 16 person's authorized representative may make a request for an
- 17 external review of an adverse benefit determination or final
- 18 adverse benefit determination.
- 19 § 3905. Exhaustion of internal grievance process.
- 20 (a) Requirement to exhaust internal grievance process.--
- 21 (1) Except as provided in subsection (b), a request for
- 22 external review under section 3906 (relating to standard
- 23 external review), 3907 (relating to expedited external
- 24 review) or 3908 (relating to external review of experimental
- 25 or investigational treatment adverse benefit determinations)
- or a request for retrospective review under section 2152 of
- 27 the Insurance Company Law or 45 CFR 147.136 (relating to
- internal claims and appeals and external review processes)
- 29 may not be made until the covered person has exhausted the
- insurer's internal grievance process under section 2161 of

1	the Insurance Company Law or 45 CFR 147.136(b)(2).
2	(2) A covered person is considered to have exhausted the
3	insurer's internal grievance process for purposes of this
4	section if the covered person or the covered person's
5	authorized representative:
6	(i) Has filed a grievance involving an adverse
7	benefit determination under section 2161 of the Insurance
8	<pre>Company Law or 45 CFR 147.136(b)(2).</pre>
9	(ii) Except to the extent the covered person or the
10	covered person's authorized representative requested or
11	agreed to a delay, has not received a written decision on
12	the grievance from the insurer within 30 days following
13	the date the covered person or the covered person's
14	authorized representative filed the grievance with the
15	<u>insurer.</u>
16	(b) Procedure for requesting expedited external review
17	(1) At the same time a covered person or the covered
18	person's authorized representative files a request for
19	expedited review of a grievance involving an adverse benefit
20	determination under section 2161(e) of the Insurance Company
21	Law or 45 CFR 147.136(b)(2)(ii)(B), the covered person or the
22	covered person's authorized representative may file a request
23	for an expedited external review of the adverse benefit
24	<pre>determination:</pre>
25	(i) under section 3907, if the covered person has a
26	medical condition for which the time frame for completion
27	of an expedited review of the grievance involving an
28	adverse benefit determination under section 2161(e) of

29

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the Insurance Company Law or 45 CFR 147.136(b)(2)(ii)(B)

would seriously jeopardize the life or health of the

1	covered person or would jeopardize the covered person's
2	ability to regain maximum function; or
3	(ii) under section 3908, if the adverse benefit
4	determination involves a denial of coverage based on a
5	determination that the recommended or requested health
6	care services are experimental or investigational, and
7	the covered person's treating physician certifies in
8	writing that the recommended or requested health care
9	services that are the subject of the adverse benefit
10	determination would be significantly less effective if
11	not promptly initiated.
12	(2) Upon receipt of a request for an expedited external
13	review under paragraph (1), the IRO conducting the external
14	review in accordance with the provisions of section 3907 or
15	3908 shall determine whether the covered person is required
16	to complete the expedited review process under section
17	2161(e) of the Insurance Company Law or 45 CFR 147.136(b)(2)
18	(ii) (B) before the IRO conducts the expedited external
19	review.
20	(c) Denial of request for expedited external reviewIf the
21	IRO determines that the covered person is required to first
22	complete the internal expedited grievance review process under
23	section 2161(e) of the Insurance Company Law or 45 CFR
24	147.136(b)(2)(ii)(B), the IRO shall immediately notify the
25	covered person and, if applicable, the covered person's
26	authorized representative that the IRO will not proceed with the
27	expedited external review under section 3907 until the insurer
28	has completed the expedited grievance review process and the
29	covered person's grievance remains unresolved.
30	(d) Waiver of exhaustion requirement A request for

- 1 external review of an adverse benefit determination may be made
- 2 <u>before the covered person has exhausted the insurer's internal</u>
- 3 grievance procedures under section 2161 of the Insurance Company
- 4 Law or 45 CFR 147.136(b)(2), if the insurer agrees to waive the
- 5 exhaustion requirement. At that time, the covered person or the
- 6 <u>covered person's authorized representative may file a request in</u>
- 7 writing for standard external review as provided in section 3906
- 8 or 3908.
- 9 § 3906. Standard external review.
- 10 (a) Request for review.--
- 11 (1) A covered person or the covered person's authorized
- 12 <u>representative may file a request for external review with</u>
- 13 <u>the department within four months after the date of receipt</u>
- of a notice of an adverse benefit determination or final
- 15 <u>adverse benefit determination under section 3903 (relating to</u>
- 16 <u>notice of right to external review).</u>
- 17 (2) The department shall send a copy of the request to
- 18 the insurer within one business day of the date of receipt of
- 19 <u>a request for external review under paragraph (1).</u>
- 20 (b) Preliminary review of request. -- Within five business
- 21 days of the date of receipt of the copy of the external review
- 22 request received under subsection (a) (2), the insurer shall
- 23 <u>complete a preliminary review of the request to determine</u>
- 24 whether:
- 25 (1) The individual is or was a covered person by the
- health insurance policy at the time the health care service
- 27 <u>was requested or, in the case of a retrospective review, was</u>
- a covered person by the health insurance policy at the time
- 29 <u>the health care service was provided.</u>
- 30 (2) The health care service that is the subject of the

1	adverse benefit determination or the final adverse benefit
2	determination is a covered service under the covered person's
3	health insurance policy, except for a determination by the
4	insurer that the health care service is not covered because
5	it does not meet the insurer's requirements for medical
6	necessity, appropriateness, health care setting, level of
7	care or effectiveness.
8	(3) The covered person has exhausted the insurer's
9	internal grievance process under section 2161 of the
10	Insurance Company Law or 45 CFR 147.136(b)(2) (relating to
11	internal claims and appeals and external review processes),
12	unless the covered person is not required to exhaust the
13	insurer's internal grievance process under section 3905
14	(relating to exhaustion of internal grievance process).
15	(4) The covered person has not provided all the
16	information and forms required to process an external review,
17	including the release form provided under section 3903(b).
18	(c) Notice of initial determination
19	(1) Within one business day of completion of the
20	preliminary review, the insurer shall notify the department
21	and the covered person and, if applicable, the covered
22	person's authorized representative in writing whether the
23	request is complete and eligible for external review.
24	(2) If the request:
25	(i) is not complete, the insurer shall inform the
26	covered person and, if applicable, the covered person's
27	authorized representative and the department in writing
28	and include in the notice what information or materials
29	are needed to make the request complete; or
30	(ii) is not eligible for external review, the

insurer sharr inform the covered person and, if
applicable, the covered person's authorized
representative and the department in writing and include
in the notice the reasons for the request's
ineligibility.
(3) Notification under paragraph (2) shall be provided
in a form as specified by the department and include a
statement informing the covered person and, if applicable,
the covered person's authorized representative that an
insurer's initial determination that the external review
request is ineligible for review may be appealed to the
department.
(4) Notwithstanding an insurer's initial determination
that the request is ineligible for review, the department may
determine, based upon the terms of the covered person's
health insurance policy, that a request is eligible for
external review under subsection (b). The determination shall
be binding on the insurer and the covered person and may be
appealed to the commissioner. An appeal to the commissioner
shall be subject to 2 Pa.C.S. Ch. 5 Subch. A (relating to
practice and procedure of Commonwealth agencies).
Consideration of the appeal may not delay or terminate the
external review.
(d) Procedure for review of eligible requests
(1) Within one business day of the date of receipt of
notice that a request is eligible for external review
following the preliminary review conducted under subsection
(c), the department shall:
(i) Assign an IRO to conduct the external review
from the list of approved IROs compiled and maintained by

1	the department under section 3910 (relating to department
2	approval of independent review organizations) and notify
3	the insurer of the name of the assigned IRO.
4	(ii) Notify in writing the covered person and, if
5	applicable, the covered person's authorized
6	representative of the request's eligibility and
7	acceptance for external review. The notification shall
8	include a statement that the covered person or the
9	covered person's authorized representative may submit in
10	writing to the assigned IRO, within five business days of
11	the date of receipt of the notice provided under
12	subparagraph (i), additional information that the IRO
13	shall consider when conducting the external review. The
14	IRO may accept and consider additional information
15	submitted after five business days.
16	(2) The assigned IRO shall not be bound by a decision or
17	conclusion reached during the insurer's utilization review
18	process under section 2152 of the Insurance Company Law or
19	the insurer's internal grievance process under section 2161
20	of the Insurance Company Law or 45 CFR 147.136(b)(2).
21	(e) Forwarding of required documents
22	(1) Within five business days of the date of receipt of
23	the notice provided under subsection (d)(1), the insurer or a
24	utilization review organization designated by the insurer
25	shall provide to the assigned IRO the documents and
26	information considered in making the adverse benefit
27	determination or final adverse benefit determination.
28	(2) If the insurer or a utilization review organization
29	designated by the insurer fails to provide documents and
30	information within the time period specified in paragraph

- 1 (1), the IRO may proceed with the review, terminate the
- 2 external review and make a decision to reverse the adverse
- 3 benefit determination or final adverse benefit determination.
- 4 Within one business day of making the decision under
- 5 paragraph (1), the IRO shall notify the department, the
- 6 <u>insurer, the covered person and, if applicable, the covered</u>
- 7 person's authorized representative.
- 8 <u>(f) Review of information.--</u>
- 9 <u>(1) The assigned IRO shall review all of the information</u>
- and documents received under subsection (e) and other
- information submitted in writing to the IRO by the covered
- 12 <u>person or the covered person's authorized representative</u>
- under subsection (d)(3).
- 14 (2) Within one business day of receipt of information
- submitted by the covered person or the covered person's
- authorized representative, the assigned IRO shall forward the
- information to the insurer.
- 18 (g) Reconsideration by insurer.--
- 19 (1) Upon receipt of the information, if any, required to
- be forwarded under subsection (f) (2), the insurer may
- 21 reconsider its adverse benefit determination or final adverse
- 22 benefit determination that is the subject of the external
- 23 review.
- 24 (2) Reconsideration by the insurer of its adverse
- 25 benefit determination or final adverse benefit determination
- 26 under paragraph (1) may not delay or terminate the external
- 27 review.
- 28 (3) The external review may be terminated without an IRO
- determination only if the insurer decides, upon completion of
- 30 the insurer's reconsideration, to reverse the insurer's

1	adverse benefit determination or final adverse benefit
2	determination and provide coverage or payment for the
3	recommended health care service that is the subject of the
4	external review.
5	(4) Within one business day of making the decision to
6	reverse its adverse benefit determination or final adverse
7	benefit determination, as provided in paragraph (3), the
8	insurer shall notify the department, the assigned IRO, the
9	covered person and, if applicable, the covered person's
10	authorized representative in writing of its decision.
11	(5) The assigned IRO shall terminate the external review
12	upon receipt of the notice from the insurer sent under
13	paragraph (4).
14	(h) Factors to be considered In addition to the documents
15	and information provided under subsection (e), the assigned IRO,
16	to the extent the information or documents are available and the
17	IRO considers them appropriate, shall consider the following
18	information in reaching a decision:
19	(1) The covered person's medical records.
20	(2) The attending health care provider's recommendation.
21	(3) Consulting reports from appropriate health care
22	providers and other documents submitted by the insurer, the
23	covered person, the covered person's authorized
24	representative or the covered person's treating provider.
25	(4) The terms of coverage under the covered person's
26	health insurance policy to ensure that the IRO's decision is
27	not contrary to the terms of coverage.
28	(5) The most appropriate practice guidelines, which
29	
2)	shall include applicable evidence-based standards and may

1	Government or national or professional medical societies,
2	boards and associations.
3	(6) Applicable clinical review criteria developed and
4	used by the insurer or a utilization review organization
5	designated by the insurer.
6	(7) The option of the IRO's clinical reviewer or
7	reviewers after considering the information under paragraphs
8	(1) through (6).
9	(i) Notice of decision
10	(1) Within 45 days of the date of receipt of the request
11	for an external review, the assigned IRO shall provide
12	written notice of its decision to uphold or reverse the
13	adverse benefit determination or the final adverse benefit
14	<pre>determination to:</pre>
15	(i) The covered person.
16	(ii) If applicable, the covered person's authorized
17	<u>representative.</u>
18	(iii) The insurer.
19	(iv) The department.
20	(2) The IRO shall include in the notice under paragraph
21	<u>(1):</u>
22	(i) A general description of the reason for the
23	request for external review.
24	(ii) The date the IRO received the assignment from
25	the department to conduct the external review.
26	(iii) The date the external review was conducted.
27	(iv) The date of its decision.
28	(v) The principal reason or reasons for its
29	decision, including what applicable evidence-based
30	standards were considered in reaching its decision.

1	(vi) The rationale for its decision.
2	(vii) References to the evidence or documentation,
3	including evidence-based standards, considered in
4	reaching its decision.
5	(3) Upon receipt of a notice of a decision under
6	paragraph (1) reversing the adverse benefit determination or
7	final adverse benefit determination, the insurer shall
8	immediately approve the coverage that was the subject of the
9	adverse benefit determination or final adverse benefit
10	determination.
11	(j) Assignment of IRO The department shall assign on a
12	random basis an approved IRO from those qualified to conduct the
13	particular external review based on the nature of the health
14	care service that is the subject of the adverse benefit
15	determination or final adverse benefit determination, and shall
16	<pre>consider the conflict-of-interest concerns under section 3911(d)</pre>
17	(relating to minimum qualifications for independent review
18	organizations).
19	§ 3907. Expedited external review.
20	(a) Request for review Except as provided in subsection
21	(f), a covered person or the covered person's authorized
22	representative may make a request for expedited external review
23	with the department at the time the covered person receives:
24	(1) An adverse benefit determination, if:
25	(i) The adverse benefit determination involves a
26	medical condition of the covered person for which the
27	time frame for completion of an expedited internal review
28	of a grievance involving an adverse benefit determination
29	under section 2161(e) of the Insurance Company Law or 45
3.0	CFR 147.136(b)(2)(ii)(B) (relating to internal claims and

1	appeals and external review processes) would seriously
2	jeopardize the life or health of the covered person or
3	would jeopardize the covered person's ability to regain
4	maximum function.
5	(ii) The covered person or the covered person's
6	authorized representative has filed a request for an
7	expedited review of a grievance involving an adverse
8	benefit determination under section 2161(e) of the
9	<pre>Insurance Company Law or 45 CFR 147.136(b)(2)(ii)(B).</pre>
10	(2) A final adverse benefit determination if:
11	(i) the covered person has a medical condition for
12	which the time frame for completion of a standard
13	external review under section 3906 (relating to standard
14	external review) would seriously jeopardize the life or
15	health of the covered person or would jeopardize the
16	covered person's ability to regain maximum function; or
17	(ii) the final adverse benefit determination
18	concerns an admission, availability of care, continued
19	stay or health care service for which the covered person
20	received emergency services but has not been discharged
21	from a facility.
22	(b) Preliminary review of request
23	(1) Upon receipt of a request for an expedited external
24	review, the department shall immediately send a copy of the
25	request to the insurer.
26	(2) Immediately upon receipt of a request under
27	paragraph (1), the insurer shall determine whether the
28	request meets the reviewability requirements under section
29	3906(b). The insurer shall immediately notify the department,
3.0	the covered person and if applicable the covered person's

1 authorized representative of the insurer's eligibility
2 determination.

(3) Notification provided under paragraph (2) shall be provided in a form as specified by the department and include a statement informing the covered person and, if applicable, the covered person's authorized representative that an insurer's initial determination that the external review request is ineligible for review may be appealed to the department.

- (4) Notwithstanding an insurer's initial determination that the request is ineligible for review, the department may decide, based upon the terms of the covered person's health insurance policy, that a request is eligible for external review under section 3906(b). The department's decision shall be binding on the insurer and the covered person and may be appealed to the commissioner. An appeal to the commissioner shall be subject to 2 Pa.C.S. Ch. 5 Subch. A (relating to practice and procedure of Commonwealth agencies).

 Consideration of an appeal may not delay or terminate the external review.
- (5) Upon receipt of the notice that the request meets reviewability requirements, the department shall immediately assign an IRO to conduct the expedited external review from the list of approved IROs compiled and maintained by the department under section 3910 (relating to department approval of independent review organizations). The department shall immediately notify the insurer of the name of the assigned IRO.
- (6) In reaching a decision in accordance with subsection
 (e), the assigned IRO shall not be bound by a decision or

- 1 <u>conclusion reached during the insurer's utilization review</u>
- 2 process under section 2152 of the Insurance Company Law or
- 3 <u>the insurer's internal grievance process under section 2161</u>
- 4 of the Insurance Company Law or CFR 147.136(b)(2).
- 5 (c) Forwarding of required documents. -- Upon receipt of
- 6 <u>departmental notice of the name of the IRO assigned to conduct</u>
- 7 the expedited external review under subsection (b) (5), the
- 8 <u>insurer or a utilization review organization designated by the</u>
- 9 <u>insurer shall provide to the assigned IRO the documents and</u>
- 10 information considered in making the adverse benefit
- 11 determination or final adverse benefit determination by one of
- 12 the following methods:
- 13 <u>(1) electronically;</u>
- 14 (2) by telephone;
- 15 (3) by facsimile; or
- 16 (4) by any other available expeditious method.
- 17 (d) Factors to be considered. -- In addition to the documents
- 18 and information provided under subsection (c), the assigned IRO,
- 19 to the extent the information or documents are available and the
- 20 IRO considers them appropriate, shall consider the following
- 21 information in reaching a decision:
- 22 (1) The covered person's medical records.
- 23 (2) The attending health care provider's recommendation.
- 24 (3) Consulting reports from appropriate health care
- 25 providers and other documents submitted by the insurer, the
- 26 covered person, the covered person's authorized
- 27 representative or the covered person's treating provider.
- 28 (4) The terms of coverage under the covered person's
- 29 health insurance policy to ensure that the IRO'S decision is
- 30 not contrary to the terms of coverage.

Τ	(5) The most appropriate practice guidelines, which
2	shall include applicable evidence-based standards and may
3	include any other practice guidelines developed by the
4	Federal Government or national or professional medical
5	societies, boards and associations.
6	(6) Applicable clinical review criteria developed and
7	used by the insurer or a utilization review organization
8	designated by the insurer.
9	(7) The opinion of the IRO's clinical reviewer or
_0	reviewers after considering the information under paragraphs
1	(1) through (6).
_2	(e) Notice of decision
13	(1) As expeditiously as the covered person's medical
_4	condition or circumstances require, but in no event more than
15	72 hours after the date of receipt of the request for an
6	expedited external review that meets the reviewability
17	requirements under section 3906(b), the assigned IRO shall
8	provide notice of its decision to uphold or reverse the
9	adverse benefit determination or the final adverse benefit
20	<pre>determination to:</pre>
21	(i) The covered person.
22	(ii) If applicable, the covered person's authorized
23	representative.
24	(iii) The insurer.
25	(iv) The department.
26	(2) If the notice provided under paragraph (1) is not in
27	writing, within 48 hours of the date of providing that
28	notice, the assigned IRO shall provide written notice of its
29	decision to uphold or reverse the adverse benefit
30	determination or the final adverse benefit determination to:

1	<u>(i) The covered person.</u>
2	(ii) If applicable, the covered person's authorized
3	representative.
4	(iii) The insurer.
5	(iv) The department.
6	(3) The IRO shall include in the notice under paragraph
7	<u>(2):</u>
8	(i) A general description of the reason for the
9	request for external review.
10	(ii) The date the IRO received the assignment from
11	the department to conduct the external review.
12	(iii) The date the external review was conducted.
13	(iv) The date of its decision.
14	(v) The principal reason or reason for the IRO's
15	decision, including applicable evidence-based standards
16	considered in reaching its decision.
17	(vi) The rationale for its decision.
18	(vii) References to the evidence or documentation,
19	including evidence-based standards, considered in
20	reaching its decision.
21	(4) Upon receipt of a notice of a decision under
22	paragraph (1) reversing the adverse benefit determination or
23	final adverse benefit determination, the insurer shall
24	immediately approve the coverage that was the subject of the
25	adverse benefit determination or final adverse benefit
26	<pre>determination.</pre>
27	(f) Prohibition of retrospective expedited external
28	review An expedited external review may not be provided for
29	retrospective adverse or final adverse benefit determinations.
30	(g) Assignment of IRO The department shall assign on a

- 1 random basis an approved IRO among those qualified to conduct
- 2 the particular external review based on the nature of the health
- 3 care service that is subject of the adverse benefit
- 4 <u>determination or final adverse benefit determination, and shall</u>
- 5 consider the conflict-of-interest concerns under section 3911(d)
- 6 <u>(relating to minimum qualifications for independent review</u>
- 7 organizations).
- 8 § 3908. External review of experimental or investigational
- 9 treatment adverse benefit determinations.
- 10 (a) Request for review.--
- 11 (1) Within four months of the date of receipt of a
- 12 <u>notice of an adverse benefit determination or final adverse</u>
- 13 <u>benefit determination under section 3903 (relating to notice</u>
- of right to external review) that involves a denial of
- 15 <u>coverage based on a determination that the health care</u>
- services recommended or requested are experimental or
- investigational, a covered person or the covered person's
- 18 authorized representative may file a request for external
- 19 review with the department.
- 20 (2) A covered person or the covered person's authorized
- 21 <u>representative may make an oral request for expedited</u>
- 22 external review of the adverse benefit determination or final
- 23 adverse benefit determination under paragraph (1) if the
- covered person's treating physician certificates, in writing,
- 25 <u>that the recommended or requested health care services that</u>
- are the subject of the request would be significantly less
- 27 <u>effective if not promptly initiated. Upon receipt of a</u>
- reguest for an expedited external review, the department
- 29 <u>shall notify the insurer immediately. With respect to notice</u>
- of an insurer's eligibility determination:

1	(i) Upon notice of the request for expedited
2	external review, the insurer shall immediately determine
3	whether the request meets the reviewability requirements
4	of subsection (b). The insurer shall immediately notify
5	the department, the covered person and, if applicable,
6	the covered person's authorized representative of the
7	insurer's eligibility determination.
8	(ii) The department may specify the form for the
9	insurer's notice of initial determination under
10	subparagraph (i) and any supporting information to be
11	included in the notice.
12	(iii) The notice of initial determination under
13	subparagraph (i) shall include a statement informing the
14	covered person and, if applicable, the covered person's
15	authorized representative of an insurer's initial
16	determination that the external review request is
17	ineligible for review and that the external review
18	request may be appealed to the department.
19	(3) Notwithstanding an insurer's initial determination,
20	the department may decide that a request is eligible for
21	external review under paragraph (2) and require that the
22	request be referred for external review. The department's
23	decision shall be made in accordance with the terms of the
24	covered person's health insurance policy and shall be subject
25	to all applicable provisions of this chapter. The
26	department's decision shall be binding on the insurer and the
27	covered person and may be appealed to the commissioner. An
28	appeal to the commissioner shall be subject 2 Pa.C.S. Ch. 5
29	Subch. A (relating to practice and procedure of Commonwealth

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agencies). Consideration of an appeal may not delay or

1	terminate the external review.
2	(4) Upon receipt of a notice under paragraph (2), the
3	department shall immediately assign an IRO to review the
4	expedited request from the list of approved IROs compiled and
5	maintained by the department under section 3910 (relating to
6	department approval of independent review organizations) and
7	notify the insurer of the name of the assigned IRO. The
8	insurer or a utilization review organization designated by
9	the insurer shall then provide or transmit all necessary
10	documents and information considered in making the adverse
11	benefit determination or final adverse benefit determination
12	to the assigned IRO:
13	(i) electronically;
14	(ii) by telephone;
15	(iii) by facsimile; or
16	(iv) by any other available expeditious method.
17	(b) Preliminary review request
18	(1) Except for a request for an expedited external
19	review made under subsection (a)(2), within one business day
20	of the date of receipt of the request for external review,
21	the department shall notify the insurer of the department's
22	receipt of the request.
23	(2) Within five business days of the date of receipt of
24	the notice sent under paragraph (1), the insurer shall
25	conduct and complete a preliminary review of the request to
26	<pre>determine whether:</pre>
27	(i) The individual is or was a covered person under
28	the health insurance policy at the time the health care
29	services were recommended or requested or, in the case of
30	a retrospective review, was a covered person by the

Τ	nealth insurance policy at the time the health care
2	services were provided.
3	(ii) The recommended or requested health care
4	services that are the subject of the adverse benefit
5	determination or final adverse benefit determination:
6	(A) Are a covered benefit under the covered
7	person's health insurance policy, except for the
8	insurer's determination that the health care services
9	are experimental or investigational for a particular
10	medical condition.
11	(B) Are not explicitly listed as an excluded
12	benefit under the covered person's health insurance
13	policy.
14	(iii) The covered person's treating physician has
15	certified that one of the following situations is
16	applicable:
17	(A) Standard health care services have not been
18	effective in improving the condition of the covered
19	person.
20	(B) Standard health care services are not
21	medically appropriate for the covered person.
22	(C) There are no available standard health care
23	services covered by the insurer that are more
24	beneficial than the recommend or requested health
25	care services described in subparagraph (iv).
26	(iv) The covered person's treating physician:
27	(A) has recommended health care services that
28	the physician certifies, in writing, are likely to be
29	more beneficial to the covered person, in the
30	physician's opinion, than available standard health

1	care services; or
2	(B) who is a licensed, board-certified or board-
3	eligible physician qualified to practice in the area
4	of medicine appropriate to treat the covered person's
5	condition, has certified in writing that
6	scientifically valid studies using accepted protocols
7	demonstrate that the health care services requested
8	by the covered person, who is the subject of the
9	adverse benefit determination or final adverse
10	benefit determination, are likely to be more
11	beneficial to the covered person than any available
12	standard health care services;
13	(v) The covered person has exhausted the insurer's
14	internal grievance process under section 2161 of the
15	Insurance Company Law or 45 CFR 147.136(b)(2) (relating
16	to internal claims and appeals and external review
17	processes), unless the covered person is not required to
18	exhaust the insurer's internal grievance process under
19	section 3905 (relating to exhaustion of internal
20	grievance process).
21	(vi) The covered person has provided all the
22	information and forms required by the department that are
23	necessary to process an external review, including the
24	release form provided under section 3903(b).
25	(c) Notice of initial determination
26	(1) Within one business day of completion of the
27	preliminary review, the insurer shall notify the department
28	and covered person and, if applicable, the covered person's
29	authorized representative, in writing whether the request is
30	complete and eligible for external review.

1	(2) If the request:
2	(i) is not complete, the insurer shall inform the
3	covered person and, if applicable, the covered person's
4	authorized representative and the department in writing
5	and include in the notice what information or materials
6	are needed to make the request complete; or
7	(ii) is not eligible for external review, the
8	insurer shall inform the covered person and, if
9	applicable, the covered person's authorized
10	representative and the department in writing and include
11	in the notice the reasons for the request's
12	ineligibility.
13	(3) Notification provided under paragraph (2) shall be
14	provided in a form specified by the department and include a
15	statement informing the covered person and, if applicable,
16	the covered person's authorized representative of an
17	insurer's initial determination that the request is
18	ineligible for external review and that the external review
19	request may be appealed to the department.
20	(4) Notwithstanding an insurer's initial determination
21	that the request is ineligible for review, the department may
22	determine, based upon the terms of the covered person's
23	health insurance policy, that the request is eligible for
24	external review under section 3906(b) (relating to standard
25	external review). The determination shall be binding on the
26	insurer and the covered person and may be appealed to the
27	commissioner. An appeal to the commissioner shall be subject
28	to 2 Pa.C.S. Ch. 5 Subch. A. Consideration of the appeal may
29	not delay or terminate the external review.
30	(5) When a request is determined to be eligible for

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1	(ii) Based on the opinion or opinions of the
2	clinical reviewer or reviewers, make a decision to uphold
3	or reverse the adverse benefit determination or final
4	adverse benefit determination.
5	(3) In selecting a clinical reviewer, the assigned IRO
6	shall select a physician or other health care provider who
7	meets the minimum qualifications described in section 3911
8	(relating to minimum qualifications for independent review
9	organizations) and, through clinical experience in the past
10	three years, is an expert in the treatment of the covered
11	person's condition and is knowledgeable about the recommended
12	or requested health care services. The covered person, the
13	covered person's authorized representative and, if
14	applicable, the insurer may not choose or control the choice
15	of the physician or other health care provider to be selected
16	to conduct the external review.
17	(4) In accordance with subsection (e), each clinical
18	reviewer shall provide a written opinion to the assigned IRO
19	regarding whether the recommended or requested health care
20	services should be covered.
21	(5) The assigned clinical reviewer is not bound by a
22	decision or conclusion reached during the insurer's
23	utilization review process under section 2152 of the
24	Insurance Company Law or the insurer's internal grievance
25	process under section 2161 of the Insurance Company Law or 45
26	CFR 147.136(b)(2).
27	(e) Forwarding of required documents
28	(1) Within five business days of the date of receipt of
29	the notice provided under subsection (d)(1), the insurer or a
30	utilization review organization designated by the insurer

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- 2 information considered in making the adverse benefit
- determination or the final adverse benefit determination.
- 4 (2) Except as provided in paragraph (3), failure by the
- 5 <u>insurer or a utilization review organization designated by</u>
- 6 the insurer to provide the documents and information within
- 7 the time period specified in paragraph (1) may not delay the
- 8 <u>conduct of the external review.</u>
- 9 (3) If the insurer or a utilization review organization
- designated by the insurer fails to provide the documents and
- information within the time period specified in paragraph
- 12 (1), the assigned IRO may terminate the external review and
- 13 <u>make a decision to reverse the adverse benefit determination</u>
- or final adverse benefit determination. Immediately upon
- 15 <u>making the decision, the IRO shall notify the department, the</u>
- insurer, the covered person and, if applicable, the covered
- 17 person's authorized representative.
- 18 (f) Review of information. --
- 19 (1) Each clinical reviewer selected under subsection (d)
- shall review all of the information and documents received
- 21 <u>under subsection (e) and other information submitted in</u>
- 22 writing by the covered person or covered person's authorized
- 23 <u>representative under subsection (d)(1)(ii).</u>
- 24 (2) Within one business day of receipt of information
- 25 submitted by the covered person or covered person's
- authorized representative under subsection (d)(1)(ii), the
- 27 <u>assigned IRO shall forward the information to the insurer.</u>
- 28 (g) Reconsideration by insurer.--
- 29 (1) Upon receipt of the information, if any, required to
- 30 be forwarded under subsection (f)(2), the insurer may

- 1 reconsider its adverse benefit determination or final adverse
- 2 benefit determination that is the subject of the external
- 3 <u>review.</u>
- 4 (2) Reconsideration by the insurer of its adverse
- 5 <u>benefit determination or final adverse benefit determination</u>
- 6 <u>under paragraph (1) may not delay or terminate the external</u>
- 7 <u>review.</u>
- 8 (3) The external review may be terminated without an IRO
- 9 <u>determination only if the insurer decides, upon completion of</u>
- its reconsideration, to reverse its adverse benefit
- 11 <u>determination or final adverse benefit determination and</u>
- 12 <u>provide coverage or payment for the recommended health care</u>
- 13 <u>service that is the subject of the external review.</u>
- 14 (4) Within one business day of making the decision to
- 15 reverse the insurer's adverse benefit determination or final
- adverse benefit determination, as provided in paragraph (3),
- 17 the insurer shall notify the department, the assigned IRO,
- 18 the covered person and, if applicable, the covered person's
- 19 authorized representative in writing of the insurer's
- decision.
- 21 (5) The assigned IRO shall terminate the external review
- 22 upon receipt of the notice from the insurer under paragraph
- 23 (4).
- 24 (h) Clinical review process.--
- 25 (1) Except as provided in paragraph (3), within 20 days
- of being selected in accordance with subsection (d) to
- 27 <u>conduct the external review, each clinical reviewer shall</u>
- provide an opinion to the assigned IRO regarding whether the
- 29 <u>recommended or requested health care services should be</u>
- 30 covered.

1	(2) Except for an opinion provided under paragraph (3),
2	a clinical reviewer's opinion shall be in writing and include
3	the following information:
4	(i) A description of the covered person's medical
5	condition.
6	(ii) A description of the indicators relevant to
7	determining whether there is sufficient evidence to
8	<pre>demonstrate that:</pre>
9	(A) The recommended or requested health care
10	services are more likely than not to be beneficial to
11	the covered person than any available standard health
12	care services.
13	(B) The adverse risks of the recommended or
14	requested health care services would not be
15	substantially increased over the adverse risks of
16	available standard health care services.
17	(iii) A description and analysis of medical or
18	scientific evidence considered in reaching the opinion.
19	(iv) A description and analysis of an evidence-based
20	standard.
21	(v) Information on whether the reviewer's rationale
22	for the opinion is based on subsection (i)(5)(i) or (ii).
23	(3) The following shall apply:
24	(i) For an expedited external review, a clinical
25	reviewer shall provide an opinion orally or in writing to
26	the assigned IRO as expeditiously as the covered person's
27	medical condition or circumstances require, but in no
28	event more than five calendar days after being selected
29	in accordance with subsection (d).
30	(ii) If the opinion provided under subparagraph (i)

Τ	is not in writing, within 48 hours of the date the
2	opinion was provided, the clinical reviewer shall provide
3	written confirmation of the opinion to the assigned IRO
4	and include the information required under paragraph (2).
5	(i) Factors to be considered In addition to the documents
6	and information provided under subsection (a)(2) or (e), a
7	clinical reviewer selected under subsection (d), to the extent
8	the information or documents are available and the reviewer
9	considers appropriate, shall consider the following in reaching
10	an opinion under subsection (h):
11	(1) The covered person's medical records.
12	(2) The attending health care provider's recommendation.
13	(3) Consulting reports from appropriate health care
14	providers and other documents submitted by the insurer, the
15	covered person and, if applicable, the covered person's
16	authorized representative or the covered person's treating
17	provider.
18	(4) The terms of coverage under the covered person's
19	health insurance policy to ensure that the IRO's decision is
20	not contrary to the terms.
21	(5) Whether:
22	(i) the recommended or requested health care
23	services have been approved by the United States Food and
24	Drug Administration, if applicable, for the condition; or
25	(ii) medical or scientific evidence or evidence-
26	<pre>based standards demonstrate that:</pre>
27	(A) The expected benefits of the recommended or
28	requested health care services are more likely than
29	not to be beneficial to the covered person than any
30	available standard health care services.

1	(B) The adverse risks of the recommended or
2	requested health care services would not be
3	substantially increased over the adverse risks of
4	available standard health care services.
5	(j) Notice of decision
6	(1) Within 20 days of the date the assigned IRO receives
7	the opinion of a clinical reviewer, the assigned IRO shall
8	provide written notice of the assigned IRO's decision to
9	uphold or reverse the adverse benefit determination to:
10	(i) The covered person.
11	(ii) If applicable, the covered person's authorized
12	representative.
13	(iii) The insurer.
14	(iv) The department.
15	(2) If a majority of the clinical reviewers recommend
16	that:
17	(i) The recommended or requested health care
18	services be covered, the IRO shall make a decision to
19	reverse the insurer's adverse benefit determination or
20	final adverse benefit determination.
21	(ii) The recommended or requested health care
22	services not be covered, the IRO shall make a decision to
23	uphold the insurer's adverse benefit determination or
24	final adverse benefit determination.
25	(3) In the event that the clinical reviewers are evenly
26	divided as to whether the recommended or requested health
27	<pre>care services should be covered:</pre>
28	(i) The IRO shall obtain the opinion of an
29	additional clinical reviewer in order for the IRO to make
30	a decision based on the opinions of a majority of the

1	<u>clinical reviewers.</u>
2	(ii) The additional clinical reviewer selected shall
3	use the same information to reach an opinion as the
4	clinical reviewers who have already submitted their
5	opinion.
6	(iii) The selection of the additional clinical
7	reviewer may not extend the time within which the
8	assigned IRO is required to make a decision.
9	(4) The IRO shall include the following in the notice
10	<pre>provided under paragraph (1):</pre>
11	(i) A general description of the reason for the
12	request for external review.
13	(ii) The written opinion of each clinical reviewer,
14	including the recommendation of each clinical reviewer as
15	to whether the recommended or requested health care
16	services should be covered and the rationale for the
17	reviewer's recommendation.
18	(iii) The date the IRO was assigned by the
19	department to conduct the external review.
20	(iv) The date of the external review.
21	(v) The date of its decision.
22	(vi) The principal reason or reasons for its
23	decision.
24	(vii) The rationale for its decision.
25	(5) Upon receipt of a notice of a decision under
26	paragraph (1) reversing the adverse benefit determination or
27	final adverse benefit determination, the insurer shall
28	immediately approve the coverage that was the subject of the
29	adverse benefit determination or final adverse benefit
30	<u>determination.</u>

- 1 (k) Assignment of IRO.--The department shall assign, on a
- 2 random basis, an approved IRO among those qualified to conduct
- 3 the particular external review based on the nature of the health
- 4 <u>care services that are the subject of the adverse benefit</u>
- 5 determination or final adverse benefit determination, and shall
- 6 <u>consider the conflict-of-interest concerns under section 3911.</u>
- 7 § 3909. Binding nature of external review decision.
- 8 (a) Binding insurer. -- An external review decision shall be
- 9 binding on the insurer, except to the extent the insurer has
- 10 other remedies available under applicable State law.
- 11 (b) Binding on covered person. -- An external review decision
- 12 shall be binding on a covered person, except to the extent the
- 13 <u>covered person has other remedies available under applicable</u>
- 14 Federal and State law.
- 15 (c) Finality of decision. -- Neither the covered person nor
- 16 the covered person's authorized representative may file a
- 17 subsequent request for external review involving the same
- 18 adverse benefit determination or final adverse benefit
- 19 determination for which the covered person has already received
- 20 <u>an external review decision under this chapter.</u>
- 21 § 3910. Department approval of independent review
- 22 <u>organizations.</u>
- 23 (a) General rule. -- The department shall approve IROs
- 24 eligible to be assigned to conduct external reviews under this
- 25 <u>chapter.</u>
- 26 (b) Eligibility requirements. -- In order to be eligible for
- 27 approval by the department under this section to conduct
- 28 external reviews under this chapter, the IRO must:
- 29 <u>(1) Except as otherwise provided in this section, be</u>
- 30 accredited by a nationally recognized private accrediting

- 1 entity that the department has determined to possess IRO
- 2 accreditation standards that are equivalent to or exceed the
- 3 minimum qualifications for the IROs established under section
- 4 <u>3911 (relating to minimum qualifications for independent</u>
- 5 review organizations).
- 6 (2) Submit an application for approval in accordance
- 7 with subsection (d).
- 8 (c) Form of application. -- The department shall develop an
- 9 application form for initially approving and for reapproving
- 10 IROs to conduct external reviews.
- 11 (d) Consideration of application. --
- 12 (1) An IRO seeking to be approved to conduct external
- 13 <u>review under this chapter shall submit the application form</u>
- 14 <u>and include with the form all documentation and information</u>
- 15 <u>necessary for the department to determine whether the IRO</u>
- 16 <u>satisfies the minimum qualifications established under</u>
- 17 section 3911.
- 18 (2) The department may approve the IRO that is not
- 19 accredited by a nationally recognized private accrediting
- 20 entity as required by subsection (b) (1) if there are no
- 21 acceptable nationally recognized private accrediting entities
- 22 providing IRO accreditation.
- 23 (3) The department may charge an application fee that
- IROs must submit to the department with an application for
- 25 approval and reapproval.
- 26 <u>(e) Duration of approval.--</u>
- 27 (1) An approval is valid for two years unless the
- department determines before the approval expires that the
- 29 <u>IRO no longer satisfies the minimum qualifications</u>
- 30 established under section 3911.

1	(2) If the department determines that an IRO is no
2	longer accredited or no longer satisfies the minimum
3	requirements established under section 3911, the department
4	shall terminate the approval of the IRO and remove the IRO
5	from the list of IROs approved to conduct external reviews
6	under this chapter that is maintained by the department under
7	subsection (f).
8	(f) List of approved IROs The department shall maintain
9	and periodically update a list of approved IROs.
10	§ 3911. Minimum qualifications for independent review
11	organizations.
12	(a) Requirements for department approvalTo be approved
13	under section 3910 (relating to department approval of
14	independent review organizations) to conduct external reviews,
15	an IRO must establish and maintain written policies and
16	procedures that govern all aspects of both the standard external
17	review and the expedited external review required by this
18	<pre>chapter that include, at a minimum:</pre>
19	(1) A quality assurance mechanism in place that ensures:
20	(i) That an external review is conducted within the
21	specified time period and that required notices are
22	provided in a timely manner.
23	(ii) The selection of qualified and impartial
24	clinical reviewers to conduct external review on behalf
25	of the IRO, and suitable matching of reviewers to
26	specific cases.
27	(iii) That an IRO employs or contracts with an
28	adequate number of clinical reviewers to suitably match
29	reviewers to specific cases.
30	(iv) The confidentiality of medical and treatment

1	records and clinical review criteria.
2	(v) That a person employed by or under contract with
3	the IRO adheres to the requirements of this chapter.
4	(vi) That the IRO and its assigned clinical
5	reviewers are unbiased in the conduct of an external
6	review.
7	(2) A toll-free telephone service to receive information
8	24 hours per day, 7 days per week, related to external
9	reviews, which service is capable of accepting, recording or
10	providing appropriate instruction to incoming telephone
11	callers during other-than-normal business hours.
12	(3) An agreement to maintain and provide to the
13	department the information described in section 3913
14	(relating to external review reporting requirements).
15	(b) Qualifications of clinical reviewer A clinical
16	reviewer assigned by an IRO to conduct external review must be a
	reviewer assigned by an IRO to conduct external review must be a physician or other appropriate health care provider who meets
16	
16 17	physician or other appropriate health care provider who meets
16 17 18	physician or other appropriate health care provider who meets the following minimum qualifications:
16 17 18	<pre>physician or other appropriate health care provider who meets the following minimum qualifications:</pre>
16 17 18 19	<pre>physician or other appropriate health care provider who meets the following minimum qualifications:</pre>
16 17 18 19 20	physician or other appropriate health care provider who meets the following minimum qualifications: (1) Is an expert in the treatment of the covered person's medical condition that is the subject of the external review.
16 17 18 19 20 21	physician or other appropriate health care provider who meets the following minimum qualifications: (1) Is an expert in the treatment of the covered person's medical condition that is the subject of the external review. (2) Is knowledgeable about the recommended health care
116 117 118 119 220 221 222 223	physician or other appropriate health care provider who meets the following minimum qualifications: (1) Is an expert in the treatment of the covered person's medical condition that is the subject of the external review. (2) Is knowledgeable about the recommended health care services through recent or current actual clinical experience
116 117 118 119 220 221 222 223 224	physician or other appropriate health care provider who meets the following minimum qualifications: (1) Is an expert in the treatment of the covered person's medical condition that is the subject of the external review. (2) Is knowledgeable about the recommended health care services through recent or current actual clinical experience treating patients with the same or similar medical condition
116 117 118 119 220 221 222 223 224 225	physician or other appropriate health care provider who meets the following minimum qualifications: (1) Is an expert in the treatment of the covered person's medical condition that is the subject of the external review. (2) Is knowledgeable about the recommended health care services through recent or current actual clinical experience treating patients with the same or similar medical condition of the covered person.
116 117 118 119 220 221 222 23 224 225 226	physician or other appropriate health care provider who meets the following minimum qualifications: (1) Is an expert in the treatment of the covered person's medical condition that is the subject of the external review. (2) Is knowledgeable about the recommended health care services through recent or current actual clinical experience treating patients with the same or similar medical condition of the covered person. (3) Holds a nonrestricted license in a state or
116 117 118 119 220 221 222 223 224 225 226 227	physician or other appropriate health care provider who meets the following minimum qualifications: (1) Is an expert in the treatment of the covered person's medical condition that is the subject of the external review. (2) Is knowledgeable about the recommended health care services through recent or current actual clinical experience treating patients with the same or similar medical condition of the covered person. (3) Holds a nonrestricted license in a state or commonwealth of the United States and, for physicians, a

1	(4) Has no history of disciplinary actions or sanctions,
2	including loss of staff privileges or participation
3	restrictions, that have been taken or are pending by a
4	hospital, governmental agency or unit or regulatory body that
5	raise a substantial question as to the clinical reviewer's
6	physical, mental or professional competence or moral
7	<u>character.</u>
8	(c) Prohibited relationships In addition to the
9	requirements under subsection (a), an IRO may not own or
10	control, be a subsidiary of or in any way be owned or controlled
11	by or exercise control with an insurer, a national, State or
12	local trade association of insurers or health care providers.
13	(d) Conflicts of interest
14	(1) In addition to the requirements under this section,
15	to be approved under section 3910 to conduct an external
16	review of a specified case, neither the IRO selected to
17	conduct the external review nor a clinical reviewer assigned
18	by the IRO to conduct the external review may have a material
19	professional, familial or financial conflict of interest with
20	any of the following:
21	(i) The insurer that is the subject of the external
22	review.
23	(ii) The covered person whose treatment is the
24	subject of the external review or the covered person's
25	authorized representative.
26	(iii) An officer, director or management employee of
27	the insurer that is the subject of the external review.
28	(iv) The health care provider, the health care
29	provider's medical group or independent practice
30	association recommending the health care services that

1	are subject of the external review.
2	(v) The facility at which the recommended health
3	care services would be provided.
4	(vi) The developer or manufacturer of the principal
5	drug, device, procedure or other therapy being
6	recommended for the covered person whose treatment is the
7	subject of the external review.
8	(2) In determining whether an IRO or a clinical reviewer
9	of the IRO has a material professional, familial or financial
10	conflict of interest for purposes of paragraph (1), the
11	department shall take into consideration situations where an
12	apparent conflict of interest under paragraph (1) is not
13	<pre>material.</pre>
14	(e) Accreditation
15	(1) An IRO that is accredited by a nationally recognized
16	private accrediting entity that possesses independent review
17	accreditation standards that the department has determined
18	are equivalent to or exceed the minimum qualifications of
19	this section shall be presumed to be in compliance with this
20	section to be eligible for approval under section 3910.
21	(2) The department shall initially and periodically
22	review the IRO accreditation standards of a nationally
23	recognized private accrediting entity to determine whether
24	the entity's standards are, and continue to be, equivalent to
25	or exceeding the minimum qualifications established under
26	this section. The department may accept a review conducted by
27	the NAIC for the purposes of the determination under this
28	paragraph.
29	(3) Upon request, a nationally recognized private
30	accrediting entity shall make its current IRO accreditation

- 1 standards available to the department or the NAIC in order
- 2 for the department to determine if the entity's standards
- 3 exceed or are equivalent to the minimum qualifications
- 4 <u>established under this section. The department may exclude a</u>
- 5 private accrediting entity that is not reviewed by the NAIC.
- 6 § 3912. Hold harmless for independent review organizations.
- 7 No IRO, clinical reviewer working on behalf of an IRO or an
- 8 employee, agent or contractor of an IRO may be held liable for
- 9 <u>damages to a person for an opinion rendered, or act or omission</u>
- 10 performed, within the scope of the organization's or person's
- 11 <u>duties under the law during or upon completion of an external</u>
- 12 review conducted under this chapter, unless the opinion was
- 13 rendered, or act or omission performed, in bad faith or involved
- 14 gross negligence.
- 15 § 3913. External review reporting requirements.
- 16 (a) Recordkeeping by IROs.--
- 17 (1) An IRO assigned under this chapter to conduct an
- 18 external review shall maintain written records in the
- aggregate for both the entire Commonwealth and for the
- insurer, on all requests for which the IRO conducted an
- 21 external review during a calendar year.
- 22 (2) An IRO required to maintain written records under
- 23 paragraph (1) on all requests for external review for which
- 24 the IRO was assigned to conduct an external review shall
- 25 <u>submit to the department, upon request, a report in the</u>
- format specified by the department.
- 27 (3) The report shall include in the aggregate, both for
- 28 the entire Commonwealth and for the insurer:
- 29 (i) The total number of requests for external
- 30 review.

Τ	(11) The number of requests for external review
2	resolve and, of those involved, the number resolved
3	upholding the adverse benefit determination or final
4	adverse benefit determination and the number of resolved
5	reversing the adverse benefit determination or final
6	adverse benefit determination.
7	(iii) The average length of time for external review
8	request resolution.
9	(iv) A summary of the types of coverages or cases
10	for which an external review was sought as provided in
11	the format required by the department.
12	(v) The number of external reviews under section
13	3906(g) (relating to standard external review) and
14	3908(g) (relating to external review of experimental or
15	<pre>investigational treatment adverse benefit determinations)</pre>
16	that was terminated as the result of a reconsideration by
17	the insurer of the adverse benefit determination or final
18	adverse benefit determination after the receipt of
19	additional information from the covered person or covered
20	person's authorized representative.
21	(vi) Other information the department requests or
22	requires.
23	(4) The IRO shall retain the written records required
24	under this subsection for at least three years.
25	(b) Recordkeeping by insurers
26	(1) An insurer shall maintain written records in the
27	aggregate, both for the entire Commonwealth and for each type
28	of health insurance policy offered by the insurer, on all
29	requests for external review as to which the insurer receives
30	notice from the department under this chapter.

1	(2) An insurer required to maintain written records
2	under paragraph (1) shall submit to the department, upon
3	request, a report in the format specified by the department.
4	(3) The report shall include in the aggregate, both for
5	the entire Commonwealth and for each type of health insurance
6	<pre>policy offered by the insurer:</pre>
7	(i) The total number of requests for external
8	review.
9	(ii) Of the total number of requests for external
10	review reported under subparagraph (i), the number of
11	requests determined eligible for external review.
12	(iii) Other information the department requests or
13	requires.
14	(4) The insurer shall retain the written records
15	required under this subsection for at least three years.
16	§ 3914. Funding of external review.
17	The insurer against which a request for standard external
18	review or expedited external review under section 3906 (relating
19	to standard external review), 3907 (relating to expedited
20	external review) or 3908 (relating to external review of
21	<pre>experimental or investigational treatment adverse benefit</pre>
22	determinations) is filed shall pay the cost of the IRO to
23	conduct the external review.
24	§ 3915. Disclosure requirements.
25	(a) Disclosure to covered persons
26	(1) An insurer shall include a description of the
27	insurer's external review procedures in or attached to the
28	policy, certificate, membership booklet, outline of coverage
29	or other evidence of coverage the insurer provides to covered
30	persons.

- 1 (2) The disclosure required by paragraph (1) shall be in
- 2 <u>a format as prescribed by the department.</u>
- 3 (b) Required contents of disclosure. -- The description of
- 4 procedures required under subsection (a) shall include:
- 5 (1) A statement that informs the covered person of the
- 6 right to file a request for external review of an adverse
- 7 <u>benefit determination or final adverse benefit determination</u>
- 8 <u>with the department.</u>
- 9 (2) The telephone number and address of the department.
- 10 (3) A statement that, when filing a request for an
- 11 <u>external review, the covered person is required to authorize</u>
- 12 the release of medical records of the covered person that may
- be required to be reviewed for the purpose of reaching a
- decision on the external review.
- 15 (4) An explanation that external review is available
- when the adverse benefit determination or final adverse
- 17 benefit determination involves an issue of medical necessity,
- 18 appropriateness, health care setting, level of care or
- 19 effectiveness.
- 20 § 3916. Severability.
- 21 If any provision of this chapter or the application of the
- 22 provision to a person or circumstance is held invalid, the
- 23 remainder of the chapter and the application of the provision to
- 24 persons or circumstances other than those to which the provision
- 25 is held invalid is not affected.
- 26 § 3917. Regulations.
- The department may promulgate regulations as may be necessary
- 28 and appropriate to carry out the provisions of this chapter.
- 29 § 3918. Availability of forms.
- The department shall make available, in an electronic format

- 1 and, upon request, a print format, the applicable forms adopted
- 2 by the department related to an external review request, notice
- 3 of initial determination by insurer, physician certification for
- 4 <u>expedited review</u>, insurer annual report, IRO internal report or
- 5 other forms required by this chapter. Forms may be posted on the
- 6 <u>department's publicly accessible Internet website. Notice shall</u>
- 7 <u>be published in the Pennsylvania Bulletin of the availability of</u>
- 8 amended forms if revisions are made.
- 9 Section 2. Repeals are as follows:
- 10 (1) The General Assembly declares that the repeal under
- 11 paragraph (2) is necessary to effectuate the addition of 40
- 12 Pa.C.S. Ch. 39.
- 13 (2) Section 2162 of the act of May 17, 1921 (P.L.682,
- No.284), known as The Insurance Company Law of 1921.
- 15 (3) All other acts and parts of acts are repealed
- insofar as they are inconsistent with the addition of 40
- 17 Pa.C.S. Ch. 39.
- 18 Section 3. This act shall take effect in 180 days.